

## **NORTH YORKSHIRE COUNTY COUNCIL**

### **YOUNG PEOPLE OVERVIEW AND SCRUTINY COMMITTEE**

**11<sup>th</sup> November 2011**

#### **Covering Report - Children and Young Peoples Plan 2011-2014**

##### **1.0 Purpose of Report**

The purpose of this report is to introduce the Children & Young Peoples Plan 2011-2014 summary document (attached at Annex A) and to ask Members of the Young Peoples Overview & Scrutiny Committee to consider the influence this Plan might have in developing a Work Programme for 2012.

##### **2.0 Background**

The Children Act 2004 requires local authorities under section 17 to prepare and publish a plan setting out how the local authority will discharge its statutory duty to cooperate with partners to promote the well-being of children and young people in the local area. The plan is referred to as the Children and Young Peoples Plan.

The CYPP provides the basis for allocating resources; working across agencies on specific initiatives and is a key strategy for the County Council. It is aligned to the Medium Term Financial Strategy, the Savings and Transformation Strategy for CYPS and the 'One Council' objectives.

The Children and Young Peoples Plan (CYPP) has been developed in conjunction with the Children's Trust partners and draws on performance data; the views of over 1000 parents through the parents' survey 2010 and over 15,000 school age children and young people through the Health Related Behaviour Question 2010.

##### **3.0 Children and Young Peoples Plan 2011-14**

The Chairman requested that the whole committee receive a detailed briefing on the content and priorities of the Children and Young Peoples Plan which sets out the strategic direction for the Children and Young Peoples Service and associated work with partner agencies; the Key Performance Indicators (KPI) used to demonstrate progress and performance.

For the purposes of this Committee Meeting the Chairman asked if a summary document of the CYPP could be available for Members of the Committee. The document attached at Annex A should therefore provide sufficient detail to inform discussions with the Corporate Director's briefing adding further explanation and insight into the key delivery objectives, the implementation priorities and success measures under Every Child and Young Person should.....:

- Succeed in good schools and other settings

- Lead healthy lifestyles and have good health care
- Be kept safe and protected from harm
- Make positive choices for personal responsibility
- Be economically secure

The full Children and Young Peoples Plan 2011-14 and the accompanying Implementation/Service Plan are available in e-format and may be requested from the Corporate Development Officer.

#### **4.0 Recommendations**

Members of the Committee are requested to note the information in this report and the Children and Young Peoples Plan 2011-14 summary document attached at Annex A.

**Bryon Hunter, Scrutiny Team Leader  
Policy, Performance and Partnerships  
County Hall, Northallerton**

Report prepared by:

Name: Stephanie Bratcher

Job Title: Corporate Development Officer

Tel 01609 532049

E-mail [Stephanie.bratcher@northyorks.gov.uk](mailto:Stephanie.bratcher@northyorks.gov.uk)

Date: 2<sup>nd</sup> November 2011

Background Documents: None

Annexes: Annex A – Children and Young peoples Plan Summary document 2011-14

# North Yorkshire's Children and Young People's Plan 2011-2014



## WHAT WE WANT TO ACHIEVE:

### Statement from the Corporate Director and Lead Member for Children's Services

This plan is about the children and young people of North Yorkshire. Its aim is to secure good prospects for them all. Since that involves them having good outcomes, it thinks through how to achieve that over the next three years.

We have pursued excellence for every child for a long time here, and a lot has been achieved. Our task now is maintaining and improving on that when financial challenges affect most people and all the public services who work for them.

So to be serious about good prospects for all children, the plan must find ways of improving against the odds. That is why this time it includes sections on efficiency, savings and organisational change as a framework for actions on children's health, safety, learning, positive behaviour and economic wellbeing. Without one, we can't do the others.

The programmes and strategies brought together in the plan are designed round the same priorities and principles, and rooted in needs in North Yorkshire. This is a local plan, as well as a statutory one. It gives us and our partners a lot to do, but mapping it out in a purposeful way helps us to get the result – really good prospects for the next generation. It's what they deserve, and the whole community needs.

### Policy Context

The **Children Act 2004** requires local authorities and partner agencies to work together to improve the well-being of children and young people in their local area. This Plan sets out the priorities for improving well-being for children and young people in North Yorkshire and discharges the statutory function in section 17 of the Children Act 2004 to prepare and publish a Children and Young People's Plan.

**The Council Plan** for North Yorkshire 2011-14 sets the vision and priorities for our overall purpose and work. The Council plan has six aims to improve the lives of North Yorkshire residents:

- ensure good access for all;
- help people to live in safe communities;
- help all children and young people to develop their full potential;
- promote a flourishing economy;
- maintain and enhance our environment and heritage; and
- improve health and well-being and give people effective support when they need it

For the next three years, the Council will prioritise four areas of service delivery:

1. Protecting and supporting vulnerable people;
2. Supporting economic growth and employment;
3. Improving accessibility for all our communities and supporting active communities; and
4. Managing our environment and promoting environmental sustainability

The Children and Young People's Plan 2011-14 provides the detail of how the Children and Young People's Service will contribute to the County Council's priorities through helping all children and young people to develop their full potential and to protect and support vulnerable children and young people.

### Key Principles

#### **North Yorkshire's Children and Young People's Service will work with partners to:**

- Enable school autonomy within North Yorkshire as a positive choice for effective schools;
- Empower parents and young people through participation, information and advocacy;
- Improve chances and outcomes for vulnerable groups by being proactive and joining up well;
- Improve outcomes by joint work in localities most in need;
- Support the economy through services, purchasing and influence; and
- Maintain an effective workforce

The commitments laid out within this plan seek to embed these principles in service priorities and local delivery.

North Yorkshire will continue to provide a comprehensive children's service, with support available across the spectrum of needs, whilst meeting the necessary reductions in public spending. Principles of working have been established for each 'level' of support services offer.

Level	Expectation
Universal	Mainstream services 1. have quality and capacity to keep public confidence 2. are widely available and access is fair
Early Prevention	1. Personal circumstances do not prevent children from fulfilling their potential 2. Services join up locally so families and children solve problems simply and move forward
Targeted Prevention	1. Deeply integrated work for complex needs clears pathways and has impact 2. Guidance to families knows how to get them to nurture their children and meet their needs
Acute / Intensive	1. We are decisive and fair on acting on signs of acute need 2. High needs interventions are skilful, well-informed and make things better

Contents			
	<b>Ensuring Good Prospects for North Yorkshire's Children</b>		
	<ul style="list-style-type: none"> <li>• <b>Strategic Framework Priority: Local priorities to protect the front line</b></li> <li>• <b>Strategic Framework Priority: Purposeful leadership through system-wide change</b></li> </ul>		
	<b>Every Child and Young Person should:</b>		
	<ul style="list-style-type: none"> <li>• <b>Principal Objective: Succeed in good schools and other settings</b> <ul style="list-style-type: none"> <li>• EA1 – Enable high standards in schools and settings through autonomy, accountability and capacity building</li> <li>• EA2 – Increase progress towards best practice and best outcomes at all learning stages and levels of need</li> </ul> </li> </ul>		
	<ul style="list-style-type: none"> <li>• <b>Principal Objective: Lead healthy lifestyles and have good health care</b> <ul style="list-style-type: none"> <li>• BH1 – Maintain progress together on health priorities</li> <li>• BH2 – Work well together on NHS changes</li> </ul> </li> </ul>		
	<ul style="list-style-type: none"> <li>• <b>Principal Objective: Be kept safe and protected from harm</b> <ul style="list-style-type: none"> <li>• SS1 – Maintain capability and high standards to reduce, and act decisively on, risk at all levels of need</li> <li>• SS2 – Improve outcomes for those most at risk by increasing the impact of our work on their care</li> </ul> </li> </ul>		
	<ul style="list-style-type: none"> <li>• <b>Principal Objective: Positive choices for personal responsibility</b> <ul style="list-style-type: none"> <li>• PC1 – Enable children and young people to participate well and make good decisions</li> <li>• PC2 - Enable people to be confident parents and learners</li> </ul> </li> </ul>		
	<ul style="list-style-type: none"> <li>• <b>Principal Objective: Be Economically Secure</b> <ul style="list-style-type: none"> <li>• ES1 Enable Young People to Achieve Economic Independence in Adulthood</li> <li>• ES2 Develop strategic approaches to reducing child poverty and mitigating its impact</li> </ul> </li> </ul>		
	<ul style="list-style-type: none"> <li>• <b>Integrating for Impact: Priority Areas of Work</b> <table> <tr> <td> <ul style="list-style-type: none"> <li>• Improving outcomes for Looked After Children</li> <li>• Special education needs and disability Improvement and Integration</li> <li>• Teenagers with multiple vulnerabilities</li> <li>• Reducing Risky Behaviours</li> <li>• Integrating Early Help for families</li> </ul> </td><td> <ul style="list-style-type: none"> <li>• Families with level 3 (targeted prevention) needs</li> <li>• Families with multiple and serious problems (complex needs)</li> <li>• Improving Literacy</li> <li>• Strategy for Behaviour, Discipline and Attendance</li> <li>• High Needs Localities</li> </ul> </td></tr> </table> </li> </ul>	<ul style="list-style-type: none"> <li>• Improving outcomes for Looked After Children</li> <li>• Special education needs and disability Improvement and Integration</li> <li>• Teenagers with multiple vulnerabilities</li> <li>• Reducing Risky Behaviours</li> <li>• Integrating Early Help for families</li> </ul>	<ul style="list-style-type: none"> <li>• Families with level 3 (targeted prevention) needs</li> <li>• Families with multiple and serious problems (complex needs)</li> <li>• Improving Literacy</li> <li>• Strategy for Behaviour, Discipline and Attendance</li> <li>• High Needs Localities</li> </ul>
<ul style="list-style-type: none"> <li>• Improving outcomes for Looked After Children</li> <li>• Special education needs and disability Improvement and Integration</li> <li>• Teenagers with multiple vulnerabilities</li> <li>• Reducing Risky Behaviours</li> <li>• Integrating Early Help for families</li> </ul>	<ul style="list-style-type: none"> <li>• Families with level 3 (targeted prevention) needs</li> <li>• Families with multiple and serious problems (complex needs)</li> <li>• Improving Literacy</li> <li>• Strategy for Behaviour, Discipline and Attendance</li> <li>• High Needs Localities</li> </ul>		

## Ensuring Good Prospects for North Yorkshire's Children

Strategic Framework Priority	SF1	Local Priorities to Protect the Front Line	SF2	Purposeful Leadership through System-wide Change
Key Strategic Drivers	SF1.1	Delivering the CYPS Savings and Transformation Strategy successfully	SF2.1	Enabling school autonomy with North Yorkshire as a positive choice for school success
	SF1.2	Embed integration to improve services for users, impact and efficiency	SF2.2	Empower parents and young people through participation, information and advocacy
	SF1.3	Do things differently as part of 'One Council'	SF2.3	Improve chances for vulnerable groups and localities by being proactive and joining up well

**Every child and young person in the County should:**

<b>Principal Objective</b>	<b>Succeed in good schools and other settings</b>
----------------------------	---

<b>Strategic Priorities</b>	<b>GS1</b>	<b>Enable high standards in schools and settings through autonomy, accountability and capacity building.</b>	<b>GS2</b>	<b>Increase progress towards best practice and best outcomes at all learning stages and levels of need.</b>
<b>Key Delivery Objectives</b>	<b>GS1.1</b>	<b>Maximise resources and use them fairly across North Yorkshire schools and settings.</b>	<b>GS2.1</b>	<b>Help maximise achievement for all and to close the attainment gaps for vulnerable groups through targeted support.</b>
	<b>GS1.2</b>	<b>Provide differentiated support and challenge to schools and settings which ensures effective self-evaluation, helps to identify appropriate development priorities and supports them to meet the demands of external Ofsted inspection.</b>	<b>GS2.2</b>	<b>Help schools and settings – individually and as part of an area – to improve access and provision for all pupils through appropriate curriculum and co-ordinated transition.</b>
	<b>GS1.3</b>	<b>Strengthen the network of opportunities for learning through well-planned provision or coordination.</b>	<b>GS2.3</b>	<b>Raise levels of Literacy and Numeracy of children and young people across North Yorkshire.</b>
	<b>GS1.4</b>	<b>Ensure fair access to schools and settings plus positive attendance, with parents and partners.</b>	<b>GS2.4</b>	<b>Support the development of effective school and setting leaders and classroom practitioners.</b>
			<b>GS2.5</b>	<b>Support schools and settings in ensuring that children and young people grow up happy and healthy in safe communities.</b>

<b>Principal Objective</b>	<b>Lead healthy lifestyles and have good health care</b>
----------------------------	--

<b>Strategic Priorities</b>	<b>HL1</b>	<b>Maintain progress together on health priorities</b>	<b>HL2</b>	<b>Work well together on NHS changes</b>
<b>Key Delivery Objectives</b>	<b>HL1.1</b>	<b>Promote a healthy weight, healthy eating and active lives.</b>	<b>HL2.1</b>	<b>Secure integration with new community provider(s) for best outcomes.</b>
	<b>HL1.2</b>	<b>Support new parents for a confident start in family life.</b>	<b>HL2.2</b>	<b>Maintain a strong public health programme for children and young people as positive start for public health changes.</b>
	<b>HL1.3</b>	<b>Support and promote good mental and emotional health</b>		
	<b>HL1.4</b>	<b>Improve sexual health of young people</b>		
	<b>HL1.5</b>	<b>Reduce alcohol and substance misuse</b>		
	<b>HL1.6</b>	<b>Keep focus on acute and additional health care priorities.</b>		

<b>Principal Objective</b>	<b>Be kept safe and protected from harm.</b>
----------------------------	--

<b>Strategic Priorities</b>	<b>SS1</b>	<b>Maintain capability and high standards to reduce, and act decisively on, risk at all levels of need.</b>	<b>SS2</b>	<b>Improve outcomes for those most at risk by increasing the impact of our work on their care</b>
<b>Key Delivery Objectives</b>	<b>SS1.1</b>	<b>Provide safe environments for all children and young people.</b>	<b>SS2.1</b>	<b>Reduce numbers of LAC by building capacity around best practice for Family Interventions which work.</b>
	<b>SS1.2</b>	<b>Reduce the impact of domestic abuse on children and young people</b>	<b>SS2.2</b>	<b>Reduce the incidence of family breakdown through effective, rapid response work and outreach services.</b>
	<b>SS1.3</b>	<b>Ensure safeguarding issues for those with SEND are covered well.</b>	<b>SS2.3</b>	<b>Improve the lives of Looked After Children</b>
	<b>SS1.4</b>	<b>Embed further improved performance, practice and systems in contact, referral and assessment work in Child in Need and Child Protection in line with national requirements</b>	<b>SS2.4</b>	<b>Improve integration and impact of work for teenagers with multiple-vulnerabilities, including care leavers and those leaving custody</b>
	<b>SS1.5</b>	<b>Ensure CYPs Savings and Transformation Strategy protects capacity for safeguarding at all levels of need.</b>	<b>SS2.5</b>	<b>Ensure effective practice and good financial management deliver Value for Money and meet MTFS targets.</b>

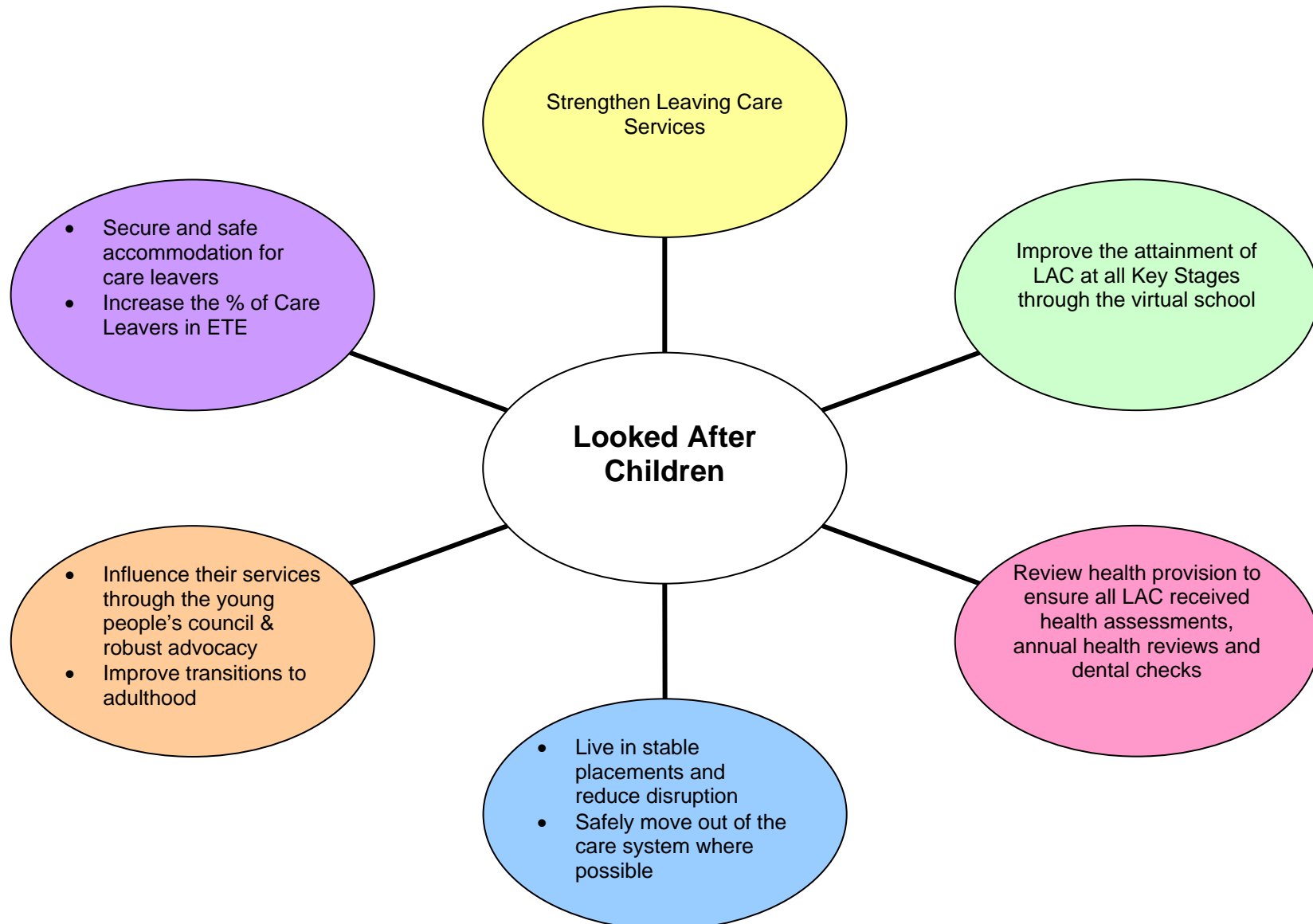
<b>Principal Objective</b>	<b>Make positive choices for personal responsibility</b>
----------------------------	--

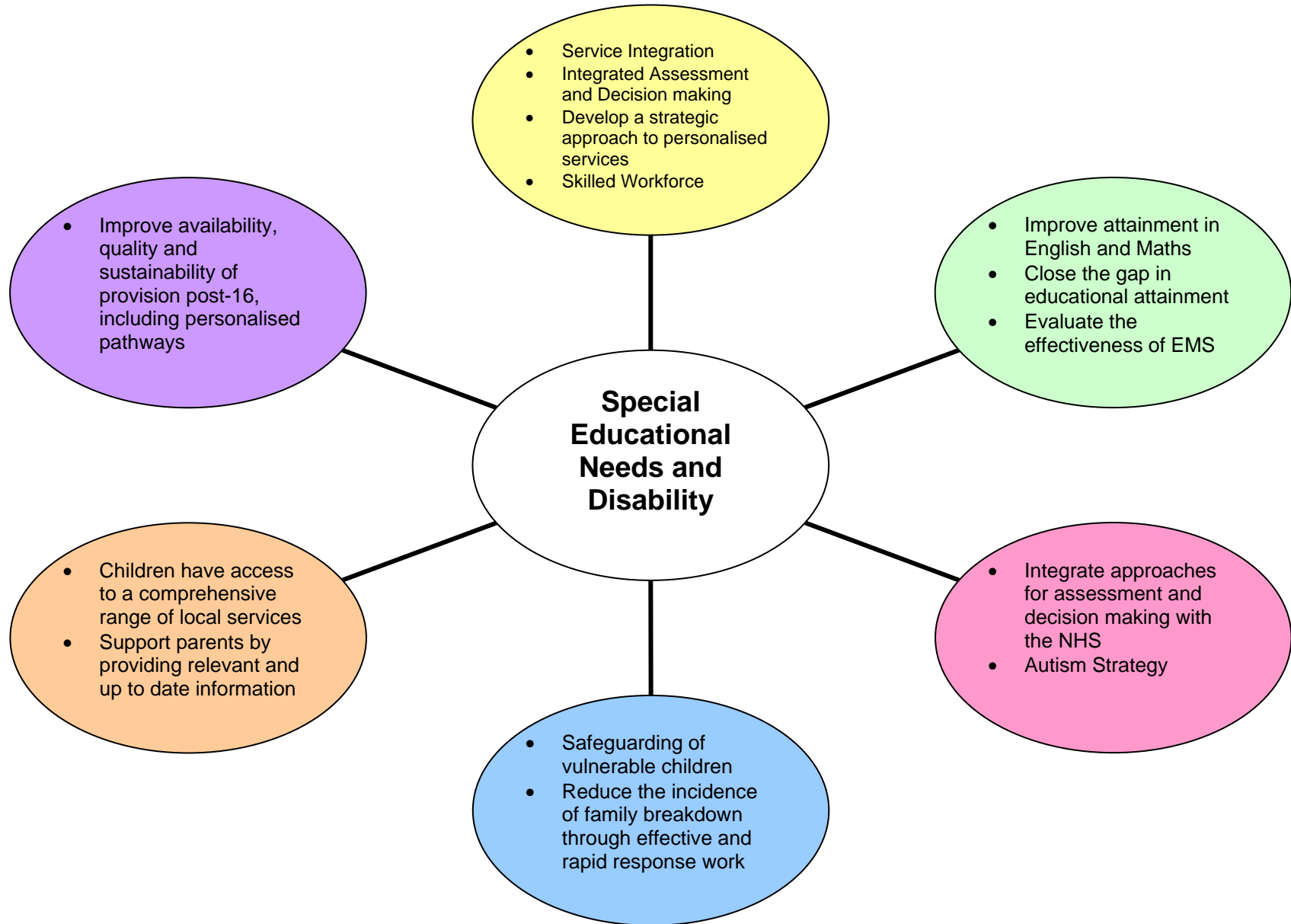
<b>Strategic Priorities</b>	<b>PC1</b>	<b>Enable children and young people to participate well and make good decisions.</b>	<b>PC2</b>	<b>Enable people to be confident parents and learners</b>
<b>Key Delivery Objectives</b>	<b>PC1.1</b>	Young people are active in service, school and community decisions.	<b>PC2.1</b>	Parents have access to good Information, Advice and Guidance.
	<b>PC1.2</b>	Protect and promote opportunities for outdoor education, arts and culture.	<b>PC 2.2</b>	Integrated early help improves parents' ability to meet children's needs and is value for money.
	<b>PC1.3</b>	Exercise influence so young people retain high quality Information, Advice and Guidance under national changes.	<b>PC 2.3</b>	Improve integration and impact for families with level 3 needs to improve nurture and children's progress.
	<b>PC1.4</b>	Ensure young people have access to quality youth services and targeted support.	<b>PC 2.4</b>	Ensure the Local Authority's role in Adult Learning is targeted effectively with good results.
	<b>PC1.5</b>	Reduce offending and re-offending.		

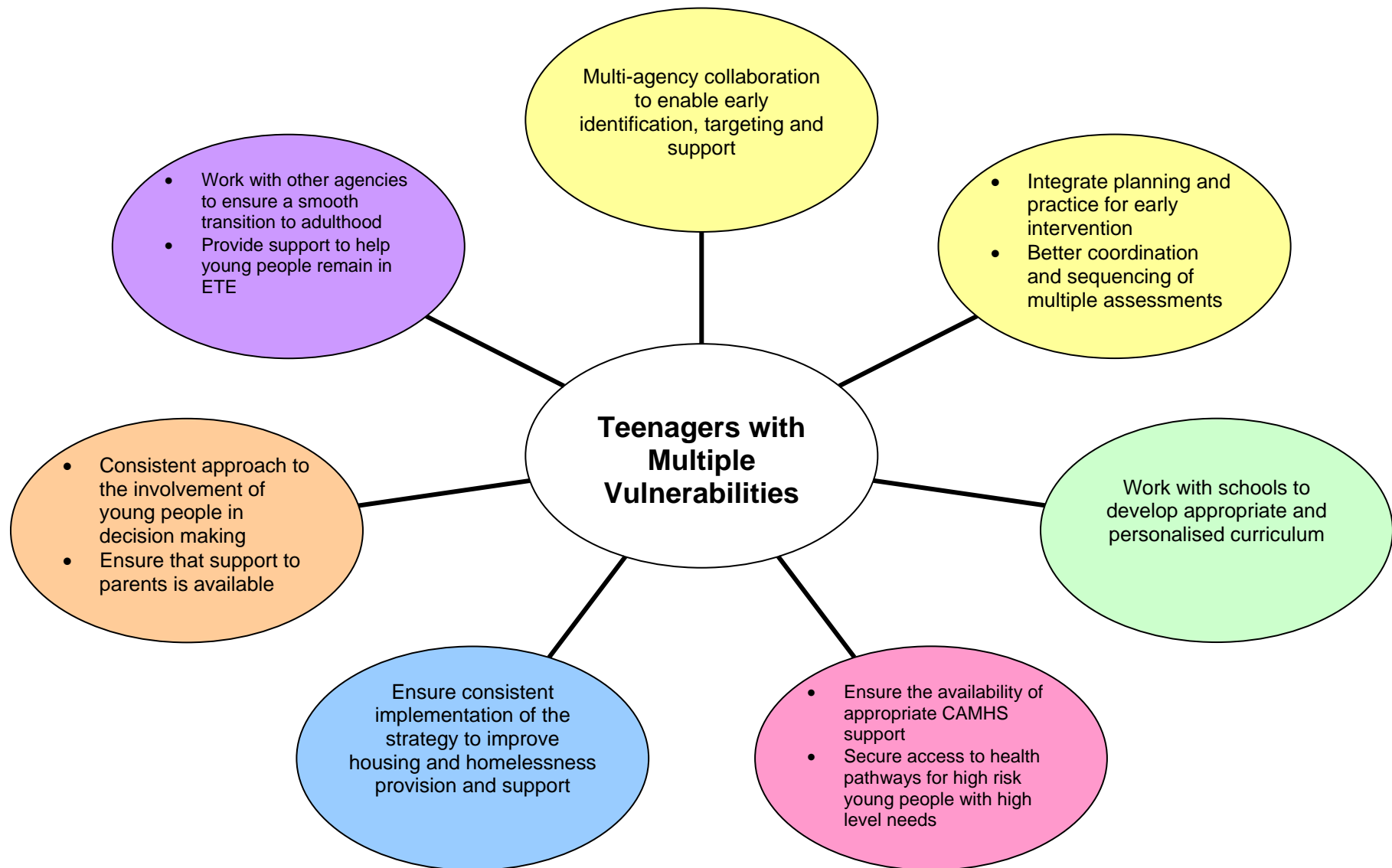
<b>Principal Objective</b>	<b>Be Economically Secure</b>
----------------------------	-------------------------------

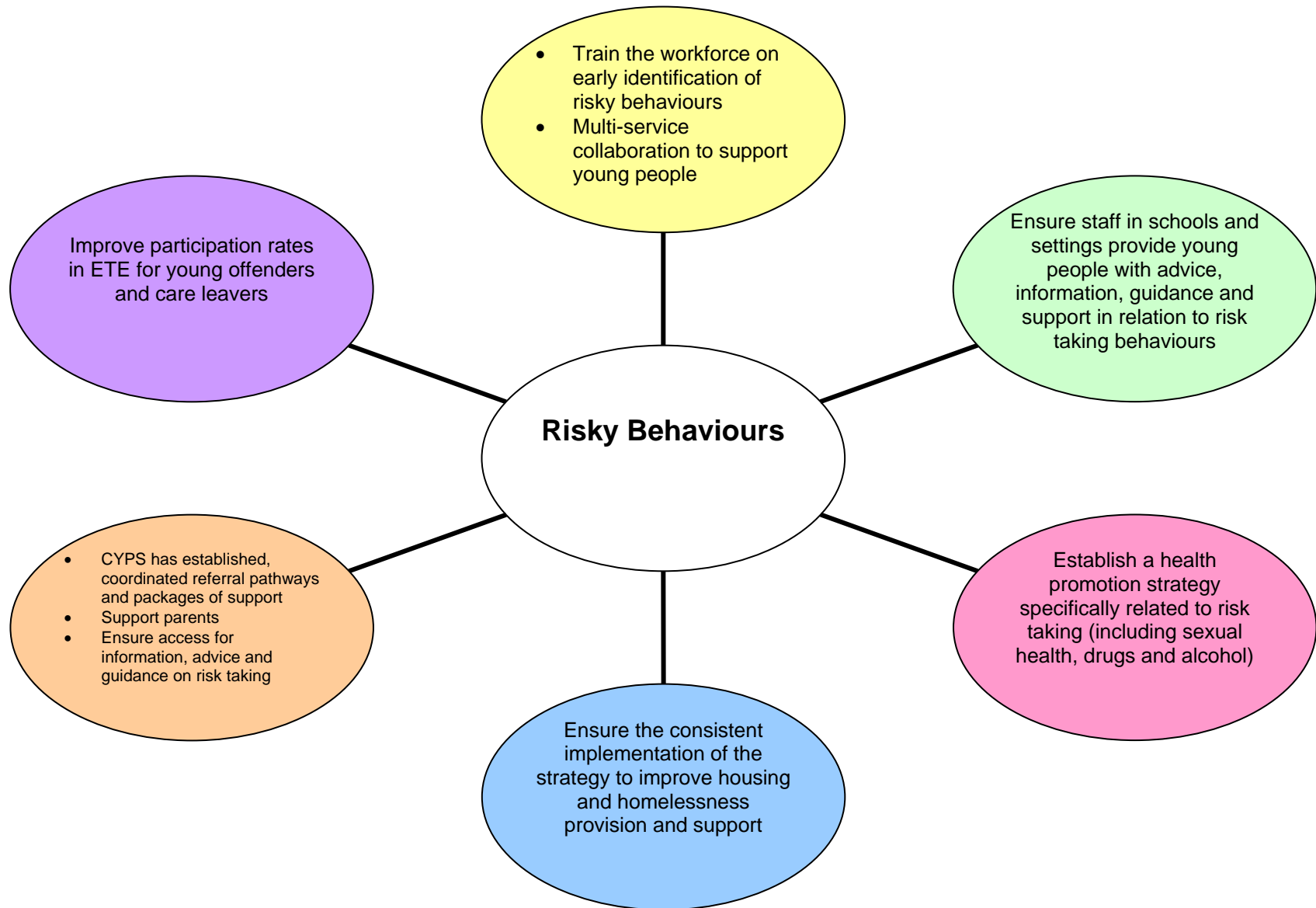
<b>Strategic Priorities</b>	<b>ES1</b>	<b>Enable young people to achieve economic independence in adulthood</b>	<b>ES2</b>	<b>Develop strategic approaches to reducing child poverty and mitigating its impact</b>
<b>Key Delivery Objectives</b>	<b>ES 1.1</b>	Prepare children and young people to continue to participate in learning and succeed in working life	<b>ES 2.1</b>	Develop multi-agency support to help all families engage in training and employment
	<b>ES 1.2</b>	Ensure a wide range of 14-19 learning opportunities with strong progression routes	<b>ES 2.2</b>	Develop a multi-agency Child Poverty Strategy to help mitigate the impact of multiple problems within families
	<b>ES 1.3</b>	Provide support to young people who are NEET or are at risk of becoming NEET		
	<b>ES 1.4</b>	Secure consistent and equitable provision of accommodation for vulnerable young people		
	<b>ES 1.5</b>	Develop the capacity of young people with SEND to manage their transition to adult life		

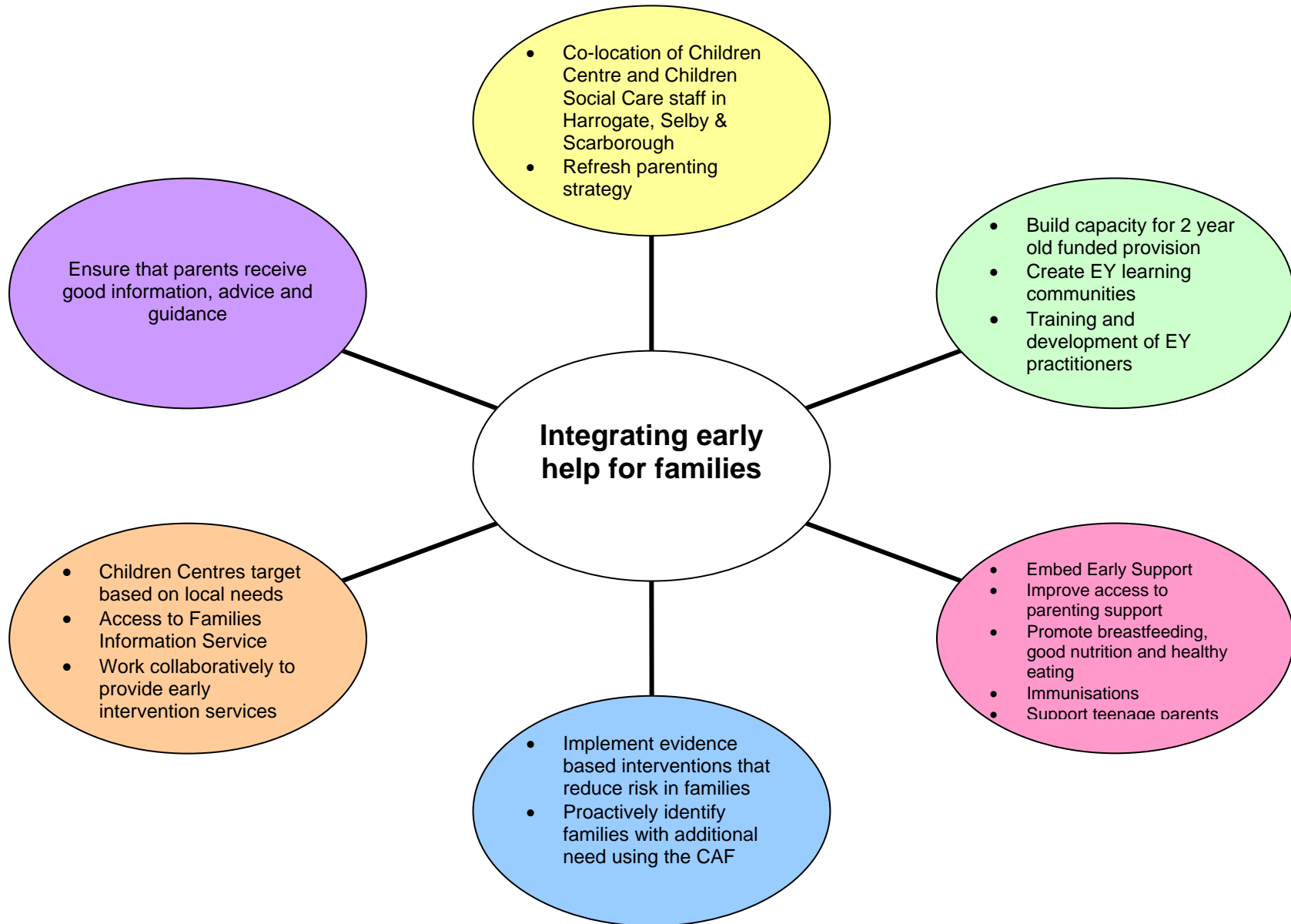
**Integrating for Impact: Priority Areas of Work:  
What we plan to do over the next three years**

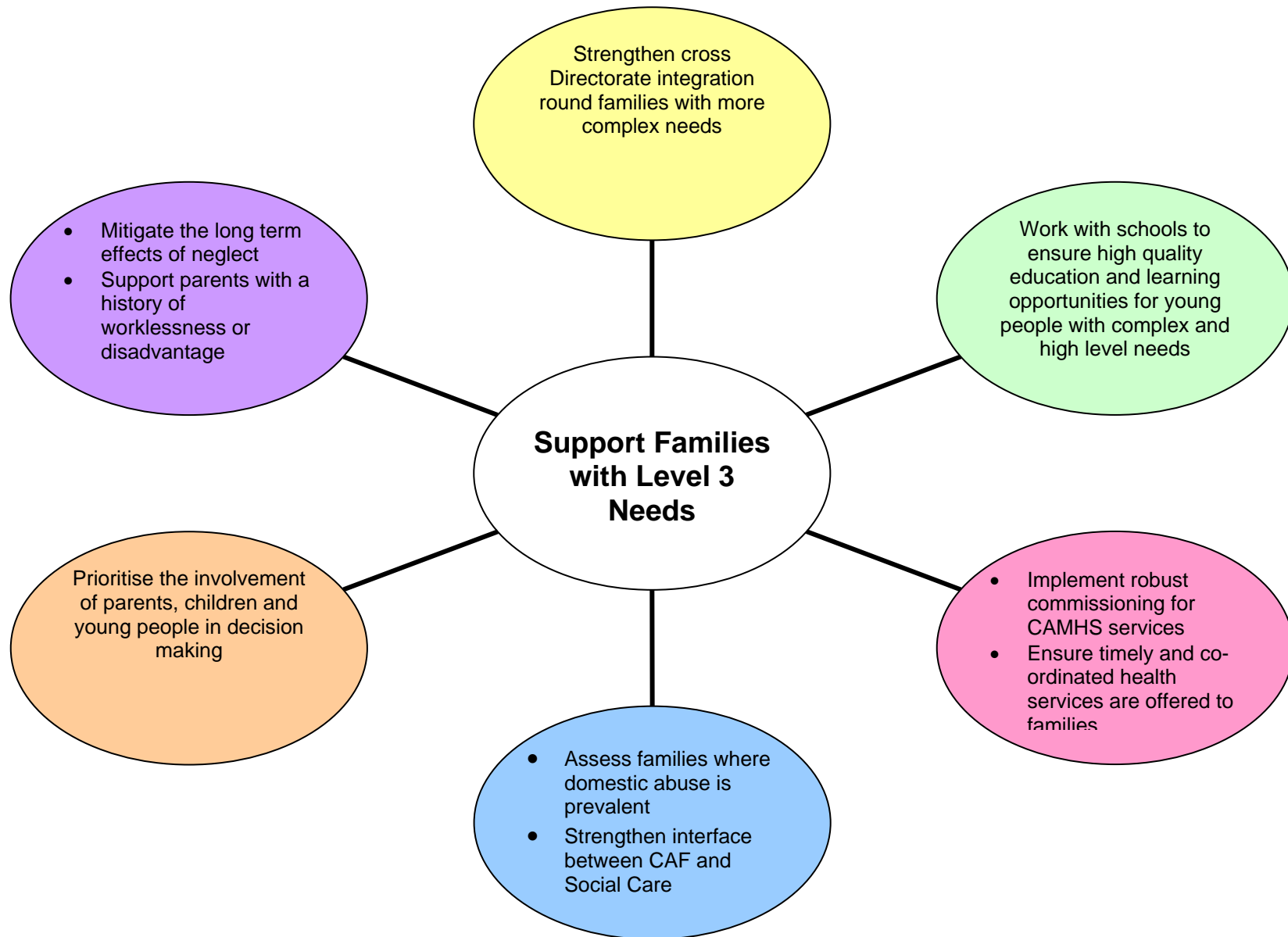


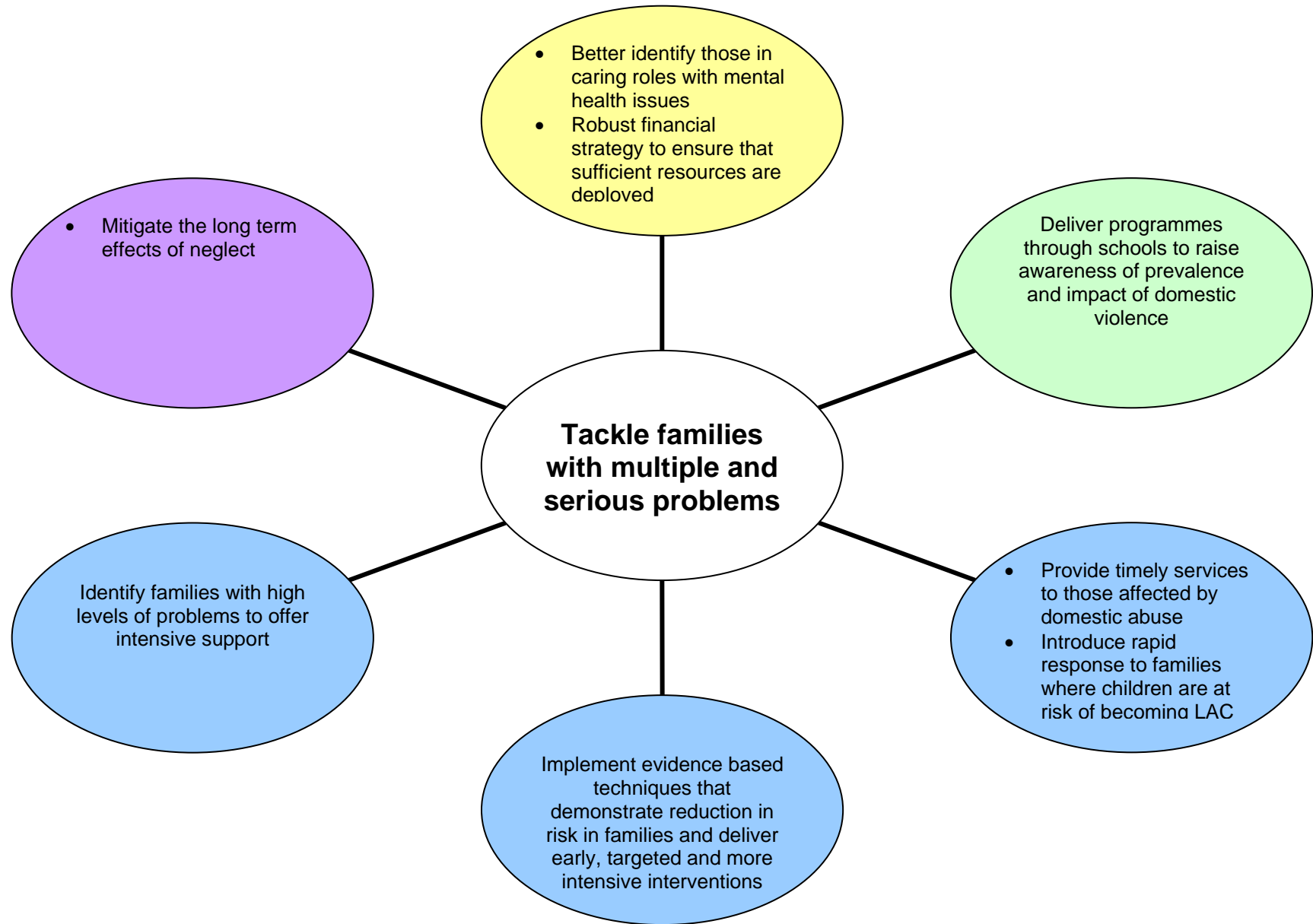


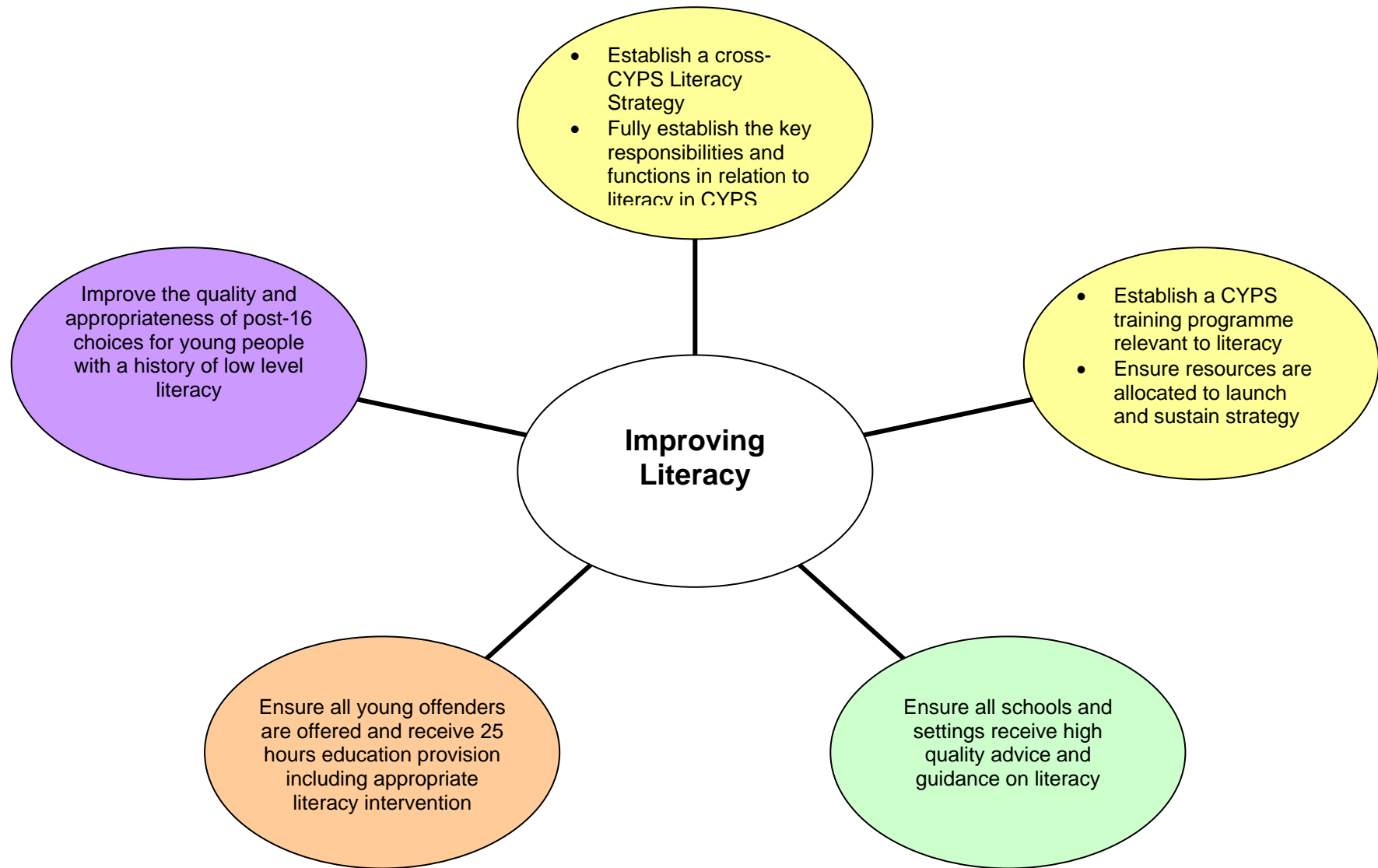














## 8. High Need Localities

### **Why we are focussing on this area:**

Children and young people grow up in local areas. The environment and communities in which they live can have a significant influence on their lives and aspirations. The majority of children and young people in North Yorkshire have the benefit of growing up in safe and stable communities in a picturesque County. However, for some local areas, additional support or attention is needed to help children and young people fulfil their potential.

We will develop strategies for coordinating multi-faceted work in targeted localities including:

- Parts of Selby
- Catterick and Colburn
- Parts of Scarborough
- Parts of Southern Ryedale.

## Supporting Delivery

### a) Partnership Working

Agencies are committed to working together to deliver good outcomes for children and young people.

#### Commitments to support the delivery of the CYPS Plan

- Refresh the partnership arrangements for 2012-13 onwards and reducing the number of meetings officers are required to attend.
- Implement the Partnership Governance Framework to the principal partnerships

### b) Workforce development

The delivery of the CYPP depends upon a workforce who is well placed, confident, competent and well equipped to deliver positive outcomes for children, young people and their families.

#### Commitments to support the delivery of the CYPS Plan

We will achieve this through:

- A prioritised programme of workforce development supports staff effectively within reduced resources
- Developing a CYPS WFD Plan to ensure all staff are equipped with the required skills & knowledge to deliver services to C&YP in North Yorkshire

### c) Performance management

The delivery and success of this Plan will be assessed through a set of quantitative and qualitative performance measures and other success criteria. These will provide evidence of progress in delivering commitments and, importantly, will demonstrate their impact on the lives of children and young people.

#### Commitments to support the delivery of the CYPS Plan

We will achieve this through:

- Evidencing the impact of early intervention work
- Rigorous monitoring of performance across all aspects of the Children and Young People's Plan and highlighting areas of strong and weak performance.
- Clear and regular reporting to the Children's Trust, Executive Members and Senior Management.

### d) Budget and financial management

Our strategy will demonstrate how resources are being used to improve outcomes for children, young people and their families but will also emphasise the best and most efficient use of resources

#### Commitments to support the delivery of the CYPS Plan

Our priorities:

- We will develop the financial reporting framework on the use of resources to the Trust Board and map spending with outcomes
- This will underpin the CYPP in demonstrating how priorities are costed and resources identified to deliver these priorities and support the Trusts' commissioning framework.
- We will develop the joint approach to the assessment of Value for Money of services to enable the Trust to identify potential for optimising efficiency through integration, joint commissioning or the pooling of resource by Trust partners

## **Success Measures:**

### Good Schools and Settings

1. Ofsted inspection judgements for overall effectiveness of North Yorkshire schools in maintained at 2009-10 academic year levels
2. School attendance levels are improved from the 201-11 baseline
3. Fewer North Yorkshire schools are below the floor targets for attainment
4. Standards in literacy are improved from the 2010-11 baseline
5. Educational attainment is improved from the 2010 baselines
6. Educational attainment at KS2 and GCSE is improved for key vulnerable groups

### Healthy Lifestyles

7. More children and young people adopt healthy lifestyles
8. Support for new parents is improved
9. Mental and emotional health services are improved
10. Sexual health services for young people are improved
11. Alcohol and substance misuse amongst young people are reduced

### Be Safe and Protected from Harm

12. Environments for children and young people in North Yorkshire are safe
13. Contact, referral and assessment arrangements are improved
14. The child protection system is improved
15. The cost of commissioning external placements is reduced
16. The number of looked after children is reduced to 400

- 17. The stability of looked after children placements is improved
- 18. Health and educational outcomes for looked after children are improved
- 19. Housing, educational and employment outcomes for care leavers are improved

#### Make Positive Choices

- 20. Targeted support services for young people demonstrate a positive impact
- 21. The rate of teenage pregnancy is reduced from the 2008 level
- 22. The proportion of vulnerable young people engaged in ETE is increased
- 23. The number of first time entrants to the youth justice system is reduced
- 24. The rate of re-offending amongst young offenders is reduced
- 25. Provision of advice and guidance to parents is improved
- 26. Integrated early help for families is effective
- 27. Targeted services for families at level 3 are effective

#### Be Economically Secure

- 28. The proportion of young people participating in post-16 education and training is increased
- 29. The proportion of young people who are NEET remains low
- 30. Post-16 provision for young people with SEND is improved
- 31. Homelessness amongst young people is reduced
- 32. Levels of child poverty remain low

## Contact us

**North Yorkshire County Council, County Hall, Northallerton, North Yorkshire, DL7 8AD**

Our Customer Service Centre is open Monday to Friday 8.00am - 5.30pm (closed weekends and bank holidays). Tel: **0845 8727374** email: **customer.services@northyorks.gov.uk**

Or visit our website at: **www.northyorks.gov.uk**

If you would like this information in another language or format such as Braille, large print or audio, please ask us.

**Tel: 01609 532917**

**Email: [communications@northyorks.gov.uk](mailto:communications@northyorks.gov.uk)**

اگر آپ کو معلومات کسی دیگر زبان یا دیگر شکل میں درکار ہوں تو برائے مہربانی ہم سے پوچھئے۔

如欲索取以另一語文印製或另一格式製作的資料，請與我們聯絡。

যদি আপনি এই ডকুমেন্ট অন্য ভাষায় বা ফরমেটে চান, তাহলে দয়া করে আমাদেরকে বলুন।

Aby otrzymać te informacje w innym języku lub formacie, np. w alfabecie brajla, w wersji dużym drukiem lub audió, prosimy się z nami skontaktować.

